CARMARTHENSHIRE COUNTY COUNCIL



Licensing Policy CONSULTATION REPORT

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CARMARTHENSHIRE COUNTY COUNCIL Licensing Policy Consultation

INTRODUCTION & CONTEXT

On a periodic basis – at least once every five years – the local authority is legally required to review its Licensing Policy under the Licensing Act 2003 to ensure fitness for purpose. When the current policy was adopted by the authority in February 2016, it was resolved that a further consultation would be undertaken regarding the possible adoption of a Cumulative Impact Assessment in respect of Lammas Street, Carmarthen Consultation is an intrinsic part of this process: the policy must be responsive to local needs, it should take under advisement comments from myriad stakeholders and seek evidence that will help evaluate progress against its statutory objectives.

To this end, a ten week consultation (April 3rd to June 1st 2018) was held to garner views from a wide range of organisations and individuals with an interest in licensing matters.

This report, incorporating the results of the public consultation and the authority's response in summary form, will go to both the Licensing Committee and Environmental & Public Protection Scrutiny Committee in October and then to the Executive Board in November before full Council in December.

This report:

- 1) Outlines the approach and consultation methods deployed;
- 2) Summarises results and key findings;
- 3) Considers free-text responses from residents, licence holders, organisations and town and community councils in a summary matrix table;
- 4) Provides a short summary

1) OUTLINE OF APPROACH AND CONSULTATION METHODS

A mixed-methods approach to ascertaining views on Carmarthenshire's Licensing Policy was employed to gather quantitative and qualitative data for analytical and evaluative purposes. Specifically, the consultation focused on (i) identifying whether alcohol related anti-social behaviour continues to be a problem in Lammas Street and whether a Cumulative Impact Assessment is required for the street (ii) the types of licensable activities to which the assessment should apply and (iii) the area to which the assessment should apply.

In accordance with the Licensing Act 2003, a number of statutory consultees were engaged throughout the consultation. This included:

- the chief officer of police
- the fire authority
- persons/bodies representative of local premises licence holders
- persons/bodies representative of local club premises certificate holders
- persons/bodies representative of local personal licences
- persons/bodies representative of businesses and residents in the area

More generally, the following mechanisms and consultation channels were utilised:

Publicity

The consultation was publicised through the Council's press office, through means including: press releases; information on the Council's website; online consultation portal and through social media feeds. Properties in the area highlighted in the consultation document received a hand delivered consultation letter.

Carmarthenshire Citizens' Panel & 50+ Forum

Carmarthenshire's Citizens' Panel (a representative group comprising c. 557 members) – and 50+ Forum (2700 members aged 50 plus) are a useful barometer of public opinion and are regularly consulted on Council services. Information was disseminated electronically to members on email: c. 281 Citizens' Panel and c. 759 50+ members.

Workshop

The licensing committee on the 24th of May was used as an opportunity to take members of committee through the consultation document.

Survey

Surveys are a cost-effective method for finding out stakeholders' views and can be administered in a variety of different ways. An electronic and paper survey was thus selected as the principal method for gathering data. The survey contained a number of fixed-response (closed) and free-response (open) questions. Furthermore, the survey encouraged respondents to upload/attach evidence to support their submission.

The on-line survey (Appendix A) was made available through Carmarthenshire County Council's consultation page. In addition to listed statutory consultees, links to the survey were circulated to members of the Citizens Panel, 50+ Forum, county councillors and town and community councils, license holders, licensing solicitors, MPs, AMs and the Police and Crime Commissioner. Taken as a whole, consultation invites were sent to over 1000 individuals and organisations.

The consultation exercise resulted in **36 submissions**, covering a wide section of the community. A full breakdown of response sources is seen below and postcode areas can be seen on the following page.

Are you responding as a	
Premises licence holder	2 (6%)
Personal licence holder	1 (3%)
Club premises certificate holder	-
Member of the Public	25 (71%)
Local business	3 (8%)
Body representing licence holders / clubs	-
Body/ Person representing members of the Public (e.g. County councillors; Town & Community Council)	2 (6%)
Body representing local businesses	-
Other Organisation or Group	2 (6%)

Postcode*	Number or responses
SA14	3 (10%)
SA15	2 (7%)
SA17	1 (3%)
SA19	2 (7%)
SA31	16 (54%)
SA32	3 (10%)
SA33	1 (3%)
SA34	1 (3%)
SA38	1 (3%)

^{*}Note. Postcode areas can be viewed in Appendix B. Questions 1 and 2 were not mandatory, therefore the totals do not match the total number of surveys submitted.

Other

Carmarthenshire's Licensing Section highlighted the consultation to the local Licensing Action Group, made up of representatives of the Police and other responsible authorities and the consultation was discussed at a Police problem solving group meeting, looking at ways of dealing with the anti-social behaviour problems associated with Lammas Street Carmarthen.

The consultation responses identified a number of examples of alcohol related antisocial behaviour and crime and disorder in Lammas Street, which will not be addressed by the Cumulative Impact Assessment, because the licences are already in place. The licensing section will discuss these responses with the local Licensing Action Group, the Police problem solving group and any other relevant stakeholders in an effort to address the problems.

2) KEY QUANTITATIVE FINDINGS FROM THE SURVEY

In order to illustrate the key findings of the survey, this section will be structured by considering each quantitative survey question in turn. Mention will be made of the views of different categories of respondent, to enable comparisons to be made. This process is known as the disaggregation of survey data: examining trends by age, gender and other demographic variables to enrich the consultation. In section 3, comments from the consultation will be considered separately in a matrix table, whether these have arisen through survey submission, or letter or email submissions.

About the **Average Index Score** (AIS)

Sometimes known as a 'weighted average', the AIS is a way of distilling the 'balance and strength of opinion' down into one number. Useful for questions with options to 'strongly agree', 'disagree', etc., the technique is used throughout the report.

Example

10 people are asked whether they 'strongly agree', 'agree', 'have no opinion', 'disagree' or 'strongly disagree' that Wales will win the six nations.

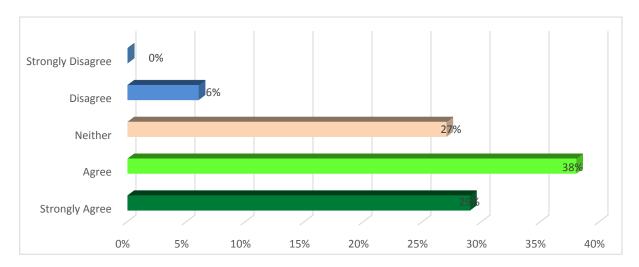
Results...

- 3 strongly agree (each response worth 2, so=6)
- 3 agree (each response worth 1, so=3)
- 1 no opinion (each response worth 0, so=0)
- 1 disagree (each response worth -1, so= -1)
- 2 strongly disagree (each response worth -2, so=-4)

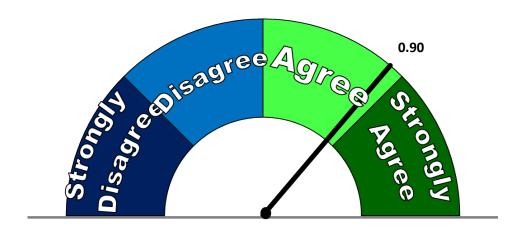
The AIS is calculated by <u>adding</u> all the numbers in bold: So, 6+3+0-1-4=4; <u>Then dividing</u> by the number of responses (10 in this case). The average index score is: $4\div10=0.4$



2. Do you agree that there continues to be a problem with alcohol related anti-social behaviour in Lammas Street, Carmarthen?



As pictured in the chart above, 67% of respondents either agreed (38%) or strongly agreed (29%) that Lammas Street, Carmarthen continues to have a problem with alcohol related anti-social behaviour. This amounted to 23 out of 29 of responses to this question. It was also seen that 27% of responses neither agreed nor disagreed with the statement. It was seen that only 2 individuals (6%) disagreed that there continues to be a problem.

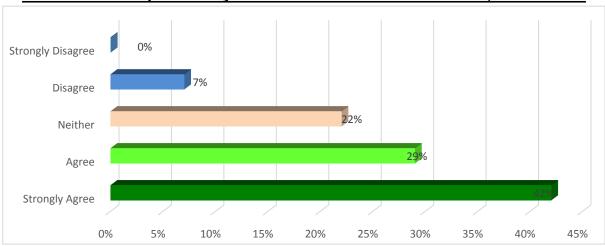


That the majority of respondents consider there continues to be a problem with alcohol related anti-social behaviour on Lamas Street which is highlighted by a positive Average Index Score (AIS) of 0.90 (plotted above). Interestingly, when examining the postcode areas, the highest AIS score (1.19) was seen in the SA31 district which is where Lammas Street is situated. Furthermore, the highest number of respondents were members of the public (N=24) who produced an AIS of 1.00 which indicates that on average, the public strongly agree that there continues to be a problem.

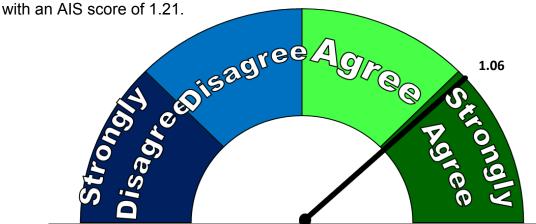
- **3**. The following question asked residents to indicate on a likert scale their agreement to these statements.
 - A Cumulative Impact Policy is still needed for Lammas Street, Carmarthen
 - Should the policy apply to the whole length of Lammas Street as shown on the accompanying plan?

Firstly, 71% (n=22) of respondents agreed that a Cumulative Impact Policy is still needed for Lammas Street, Carmarthen. It was seen that 42% (n=13) of participants strongly agreed with this statement whilst 29% (n=9) agreed. Conversely, only 7% (n=2) of respondents feel that there is still no need for a Cumulative Impact Policy for Lammas Street. The results can be seen in the bar chart below.

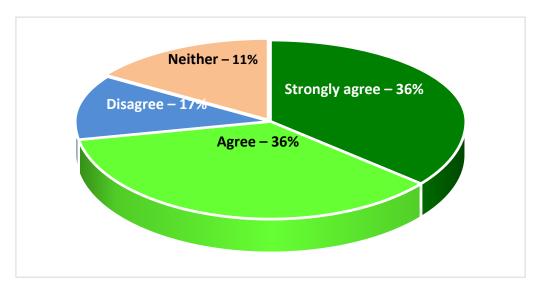
A Cumulative Impact Policy is still needed for Lammas Street, Carmarthen



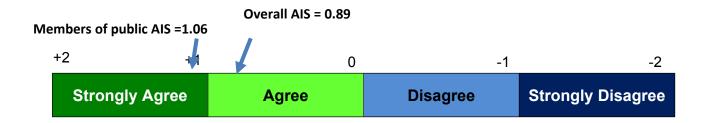
As seen in the speedometer below, on average, respondents strongly agreed that Lammas Street, Carmarthen still requires a Cumulative Impact Policy as represented by an AIS score of 1.06. When examining postcode areas, the only district which could be analysed was SA31 as there was a significant number (n=14) of respondents from this area. Other postcodes did not receive sufficient responses in order to be analysed (n=<4). For the SA31 district, on average, respondents strongly agreed that Lammas Street, Carmarthen still requires a Cumulative Impact Policy which was highlighted



When examining respondents thoughts on whether they agreed that the policy should apply to the whole length of Lammas Street, it was seen that 7 in 10 agreed (72%). There was an equal divide between the number who strongly agreed (36%: n=10) and those who agreed (36%: n=10). 11% of participants noted that they neither agreed nor disagreed with the statement. Whilst 17% (n=5) disagreed that there is a need to apply the Cumulative Impact Policy for the whole length of Lammas Street. Not one respondent strongly disagreed with this statement. The results can be seen in the pie chart below.

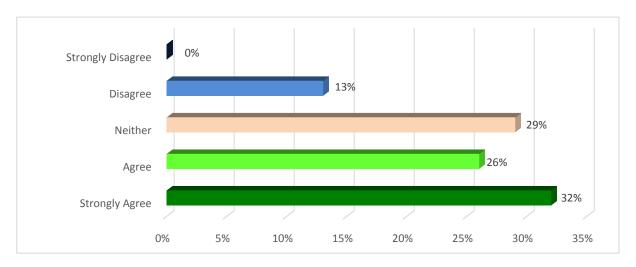


The table below shows the overall AIS in order to better understand the result. A range of +2 (strongly agree) to -2 (strongly disagree) is used. It is evident that on average, respondents agreed that there is a need to extend the Cumulative Impact Policy for the whole length of Lammas Street with an AIS score of 0.89. Furthermore, the majority of respondents were members of the public who strongly agreed (AIS = 1.06) that there is a need to extend the policy. Other sources of respondents could not produce a reliable AIS score because of the insufficient number (n<4).

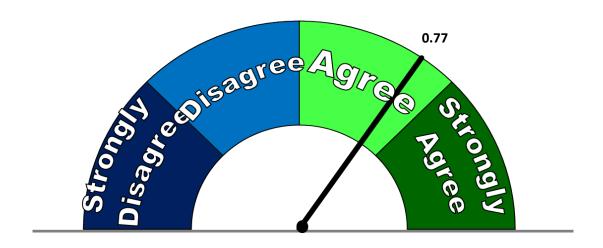


4. Is a Cumulative Impact Policy needed for the highlighted streets on the plan (Appendix C) leading to or from Lammas Street, Carmarthen?

68% of respondents agreed that there is a need for a Cumulative Impact Policy for the streets highlighted in the plan. Most of the respondents 'strongly agreed' with the question (32%) whilst another 26% agreed. 29% of participants noted that they neither agreed nor disagreed, whilst the remaining 13% disagreed that there is a need for a Cumulative Impact Policy for the highlighted streets on the plan. 0% of the respondents noted that they strongly disagree. Results can be seen in the bar graph below.



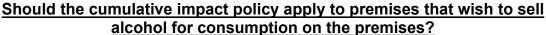
Overall, it was seen that respondents agree that there is a need for a Cumulative Impact Policy for the highlighted streets on the plan. This is pictured below and reflected with an average index score of 0.77.

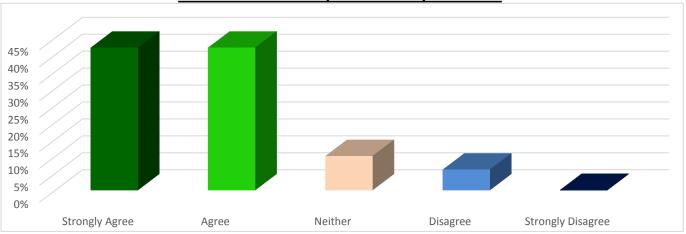


5. The following question asked respondents to note to what extent did they agree or disagree with the following statements:

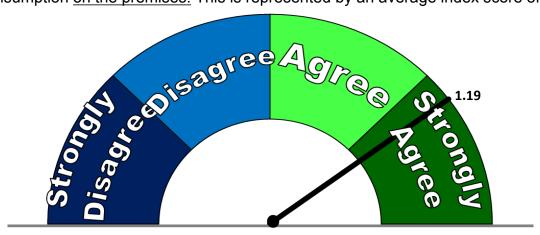
- Should the cumulative impact policy apply to premises that wish to sell alcohol for consumption on the premises?
- Should the cumulative impact policy apply to premises that wish to sell alcohol for consumption off the premises?

Firstly, it was seen that 84% (n=26) of the respondents agreed that the cumulative impact policy should apply to premises that wish to sell alcohol for consumption on the premises. Of the 84% that agreed, there was an equal divide (42%:42%) between those who strongly agreed and agreed. 3 individuals (10%) noted that they did not agree nor disagree with the statement whilst the remaining 6% (n=2) disagreed. Interestingly, a high percentage of members of the public (86%) agreed that there is a need to apply the policy to premises that wish to sell alcohol for consumption on the premises. Results can be seen in the bar graph below.





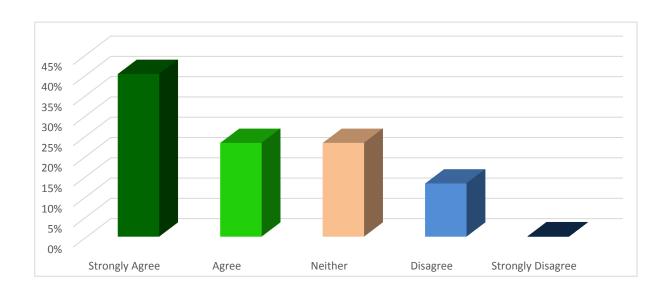
As pictured on the speedometer below, on average, respondents strongly agreed that the cumulative impact policy should apply to premises that wish to sell alcohol for consumption on the premises. This is represented by an average index score of 1.19.



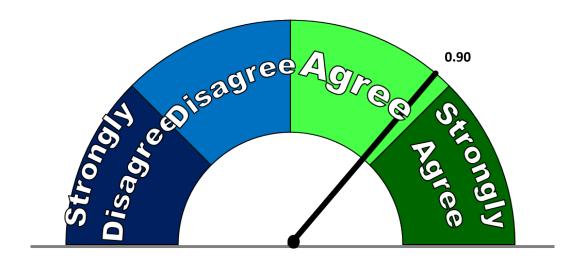
Secondly, when asked 'should the cumulative impact policy apply to premises that wish to sell alcohol for consumption off the premises, the majority of respondents agreed. It was seen that 40% (n=12) and 23% (n=7) of respondents strongly agreed

and agreed, respectively. A relatively high percentage of respondents (23%; n=7) neither agreed nor disagreed with the question. Furthermore, 13% of participants indicated that they disagree with the statement. Not one respondent noted that they strongly disagree with the question. The results are displayed in the bar chart below.

Should the cumulative impact policy apply to premises that wish to sell alcohol for consumption off the premises?

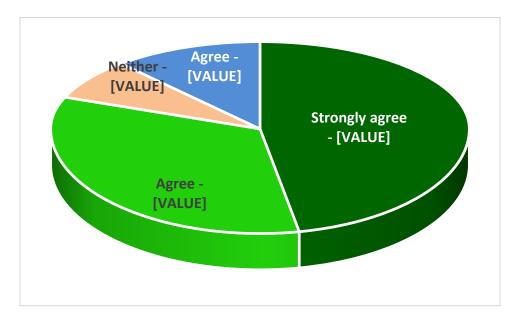


Overall, it was seen that respondents agreed that the cumulative impact policy should apply to premises that wish to sell alcohol for consumption off the premises. This is reflected by an Average index score of 0.90 and is pictured below.

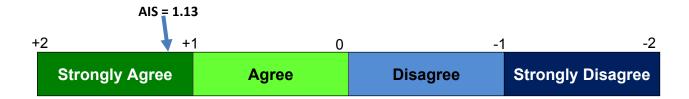


6. Should the cumulative impact policy apply to premises that wish to provide late night refreshments (e.g. Takeaway premises)?

The majority of participants (80%) either agreed, or strongly agreed that the cumulative impact policy should apply to premises that wish to provide late night refreshments. It was seen that nearly half (47%) of respondents strongly agreed whilst one third (33%), agreed. Only two respondents (7%) neither agreed no disagreed with this proposal, while the remaining 13% (n=7) disagreed. Not one participant noted that they strongly disagreed with the question. Results are demonstrated in the pie chart below.



The table below shows the overall Average index score for the question. An AIS of 1.13 demonstrates that on average, respondents strongly agree that the cumulative impact policy apply to premises that wish to provide late night refreshments.



3) ANALYSIS OF COMMENTS - SUMMARY MATRIX TABLE

The report now considers comments expressed in the survey's free-text questions. Note is made of the respondents ID number (to provide a traceable record), comment(s) received, the Council's response and, where appropriate, changes to the licensing policy as a result of the consultation. Respondents that have not submitted a reply are omitted from the table.

RESPONDENT	COMMENTS	APPRAISAL	RESPONSE	CHANGES
Respondent 1	Question 2b			The proposed cumulative
	Lammas Street.	Noted	This will be taken into account when reviewing the policy.	impact assessment would only apply to the entire length of Lammas Street.
	Question 2c			
	Late at night/ early hours of morning	Noted	As Above	No further change necessary
	Question 2d			
	Alcohol related ASB (anti-social behaviour)	Noted	As Above	No further change necessary
	Question 3c Always reports in the local paper of police having to be involved.	Noted	As Above	No further change necessary

	Question 4b Closest to Lammas	Noted	As Above	This is not supported by the Police evidence.
	Question 5c Reports in local paper	Noted	As Above	The assessment will reflect this.
	Question 5d Reports in local paper Question 6b	Noted	As Above	The assessment will reflect this.
	Drunken behaviour reports in local paper regarding fast food outlets late at night/early morning.	Noted	As Above	The assessment will reflect this
Respondent 2	Question 2b In Lammas street and surrounding streets	Noted	This will be taken into account when reviewing the policy.	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.

Question 2c			
From 10pm onward	ls Noted	As Above	No further change
Question 2d			necessary
There are crowds of walking the streets, and unstable, the public have a continual properties are parked everywhere.	often drunk olice have to esence, taxis	As Above	No further change necessary
Question 3c			
I work nights in a lo business and often staff home, I find th difficult to navigate Lammas Street due pedestrians wander and taxis parked inconsiderately.	have to take at it is often through to	As Above	No further change necessary
Question 4b I think that the area extended to include superstore which se 24/7	e the Tesco	As Above	This is not supported by the Police evidence.

Question 4c			
People going out for the night frequently drink at home to get part way drunk before they go to the pub/club as it is cheaper.	Noted	As Above	No further change necessary
Question 5c			
I believe that landlords of pubs and clubs should operate a more rigid policy towards refusing to sell alcohol to anyone who is already drunk, they do not do this at present. Some of the people involved cause problems for other users of Lammas Street.	Noted	As Above	No further change necessary
Question 6b			
The offer of late night food can draw more people to the area leading to more problems	Noted	As Above	No further change necessary

Respondent 3	Question 2b			The proposed cumulative
	Whole of Lammas Street	Noted	This will be taken into account when reviewing the policy	impact assessment would only apply to the entire length of Lammas Street.
	Question 2c Late at night - got so bad though we don't go into town of a night time. Question 2d	Noted	As Above	No further change necessary
	Excess alcohol	Noted	As Above	No further change necessary
	Question 3c			
	Anti-social behaviour continues throughout the street.	Noted	As Above	No further change necessary
	Question 5c			Ticocosai y
	Often people arrive at venues after having had a lot of alcohol.	Noted	As Above	No further change necessary

	Question 5d			
	As above. Foul language and behaviour that is off putting to general public.	Noted	As Above	No further change necessary
Respondent 4	Question 2b Lammas Street.	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	Question 2c			
	10 pm - 2 am	Noted	As Above	No further change
	Question 2d			necessary
	Alcohol	Noted	As Above	No further change necessary

	Г	Г	
Question 3c The overall impact is essential to formulate an effective policy.	Noted	As Above	No further change necessary
Question4b All of the streets.	Noted	As Above	This is not supported by the Police evidence.
Question 4c			
There is a problem. Look at it in the round. Select a small central area and the problem moves outside that boundary.	Noted	As Above	This is not supported by the Police evidence and no issues of displacement have been encountered following the adoption of the cumulative impact policy for Station
	The overall impact is essential to formulate an effective policy. Question4b All of the streets. Question 4c There is a problem. Look at it in the round. Select a small central area and the problem moves	The overall impact is essential to formulate an effective policy. Question4b All of the streets. Noted Question 4c There is a problem. Look at it in the round. Select a small central area and the problem moves	The overall impact is essential to formulate an effective policy. Question4b All of the streets. Noted As Above As Above Question 4c There is a problem. Look at it in the round. Select a small central area and the problem moves

	Question 5c			
	Regular alcohol related issues are on the record.	Noted	As Above	No further change necessary
	Question 5d			
	Regular alcohol related issues are on the record.	Noted	As Above	No further change necessary
	Question 6b			
	Depends where you want to start. Zero tolerance is where I start.	Noted	As Above	No further change necessary
Respondent 5				
Respondent 6	Question 3c &4c			
	Not a resident of Carmarthen	Noted	No change necessary	No further change necessary

Respondent 7	Question 3c Seems logical	Noted	This will be taken into account when reviewing the policy.	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	Question4b All	Noted	As Above	This is not supported by the Police evidence.
	Question 4c Seems logical as these questions wouldn't be raised Question 5c	Noted	As Above	No further change necessary
	You wouldn't be asking if there wasn't a perceived problem	Noted	As Above	No further change necessary

Respondent 8				
Respondent 9				
Respondent 10	Question 3c & 4c I am not familiar with the arrangements or issues in Lammas St Question 5c , 5d & 6b.	Noted	No change necessary	No change necessary
	It makes common sense	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
Respondent 11				
Respondent 12	Question 2b Top end of the street	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.

	Question 2c Post 11 pm	Noted	As above	No further
	Question 2d	1.101.00		change necessary
	Crowds	Noted	As above	No further change necessary
Respondent 13	Question 6b I regret that I am not aware of matters which have or are effecting Lammas Street. As there appear to be issues of uncertainty here, I would suggest discussions with the Carmarthen Police as well as other emergency services prior to your final considerations. I would certainly be interested in being made aware of the outcome here and thank you for the opportunity to comment.	Noted	No change necessary	No further change to assessment.

Respondent 14	Question 2b			
	In and around licensed premises	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	Question 2c All day - read the court reports in the local papers	Noted	As above	No further change necessary.
	Question 2d Landlords continue to serve people who are clearly intoxicated Question 4c	Noted	As above.	No further change necessary
	If you restrict to Lammas St then the problem will move to nearby locations	Noted	As above	This is not supported by the Police evidence. No

				issues of displacement in Station Road, Llanelli.
	Question 5d			
	Selling to people who are intoxicated	Noted	As above	No further change necessary.
	Question 6b			
	It is difficult to tease out the separate strands - keep it simple	Noted	As above	No further change necessary
Respondent 15	Question 2b Lammas Street	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.

	Question 2c & 4c			
	Too much heavy drinking at pubs and clubs that are open for far too long	Noted	As above	No further change necessary
	Question 2d Dreadful drunkenness after heavy drinking causing very rowdy and dangerous behaviour	Noted	As above	No further change necessary
	Question 4b All	Noted	As above.	This is not supported by the Police evidence.
Respondent 16				
Respondent 17	Around the Morfa lane junction side of Lammas Street	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.

Question 2c			
Between 2am - 5am Question 2d	Noted	As above.	No further change necessary
Late opening hours of certain businesses when others are closed Question 3c	Noted	As above	No further change necessary
I feel there is only a problem at the stated area, not along the whole of the street.	Noted	As above	No further change necessary
It's mainly the really late opening venues where the issues seem to arise	Noted	As above	No further change necessary
Question 5c I have personally witnessed a handful of altercations in that area which seem to always be fuelled by alcohol.	Noted	As above	No further change necessary

	Question 6b The takeaways are not adding to the problem.	Noted	As above	This is not supported by the Police evidence.
Respondent 18	Question 2b Outside the golden lion	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	Question 2c			
	Weekends	Noted	As above	No further change necessary
	Question 2d			
	It's the last port of call	Noted	As above	No further change necessary

	Question 5c			
	People get drunk and move on	Noted	As above	No further change necessary
Respondent 19	Question 2b			
	Lammas Street and streets leading to and from such Water St, Parcmaen St, St Catherine Street, Mansel Street, Morley Street, Morfa Lane	Noted	This will be taken into account when reviewing the policy	This is not supported by the Police evidence.
	Question 2c			
	Usually at weekends, after midnight	Noted	As above	No further change necessary
	Question 2d			
	Late closing times being permitted at pubs and nightclubs	Noted	As above	No further change necessary

Question 3c			
Lammas Street is surrounded by residential areas. Not applying the policy to the length of the street may cause a build-up of licensed premises just outside the area covered by the cumulative impact policy	Noted	As above	This is not supported by the Police evidence. No evidence of displacement in Station Road, Llanelli
Question 4b			
all highlighted area	Noted	As above	This is not supported by the Police evidence.
Question 4c			
high incidence of anti-social behaviour - shouting, minor vandalism, urinating and vomiting in street and doorways.	Noted	As above	No further change necessary
Question 5c			
I don't have dates and time of individual incidents but bottles and glasses half-filled with	Noted	As above	No further change necessary

	alcohol or urine are often seen in the street and these have come from pubs not off-licences Question 6b There is a ritual of drink, then late night refreshment which also creates rubbish and debris the following day.	Noted	As above	No further change necessary
Respondent 20 Respondent 21				
Respondent 22	Question 2b Lammas Street	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	Question 2c From about 3 am onwards	Noted	As above	No further change necessary.

Question 2d			
24 hour licence, clubs should be closed from 2 am so people who live there can get some sleep	Noted	As above	No further change necessary
Question 3c			
I am a resident and it is ridiculous the amount of shouting, urination, fighting in early hours. The evidence is in this article	Noted	As above	No further change necessary
Question 4b			
All of them as they all filter to golden lion and Savannah's as they are the only two places open till 4	Noted	As above	No further change necessary
0			
Question 4c Till 4	Noted	As above	No further change necessary

	Question 6b			
	They are open till about the same time as the clubs and the litter and people congregating around them is a problem	Noted	As above	No further change necessary
Respondent 23	Question 2b Always outside the golden lion	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	Question 2c			
	Between the hours of 2am - 4am	Noted	As above	No further change necessary
	Question 2d			
	Because people do not know how to handle their drink or they	Noted	As above	No further change necessary

don't sto drinking	p at their limit of			
Questio	n 3c			
people g either hu	being that it stops letting too drunk and irting themselves or nto trouble	Noted	As above	No further change necessary
Questio	n 4b			
	ammas street but keep on water street.	Noted	As above	No further change
Questio	n 4c			necessary
all this had in w	y isn't put in place then assle and stupidity by will make the town look hich will become a bad on for the town.	Noted	As above	No further change necessary
Questio	n 6b			
in their s	ople having alcohol still ystem it still causes within the food places,	Noted	As above	No further change necessary

	and arguments maybe happening so they could end up having a fight. So I think it should extended to the food outlets as well			
Respondent 24				
Respondent 25	Question 3c There are a lot of areas here where there could be trouble as older people go to somewhere youngsters go to others and when younger have had a few to drink their language often is not what older people want to hear,	Noted	This will be taken into account when reviewing the policy	No further change necessary
	Question 6b There are open later than public houses in some instances and as the bottles they sell are GLASS the risk of damage to property in the area as well as risk to public safety is evident	Noted	As above	No further change necessary
Respondent 26				
Respondent 27	Question 2b	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact

Mainly around the concentrated area of a pub, club, and 2 take away food vendors			assessment would only apply to the entire length of Lammas Street.
Question 2c Mainly on a Saturday night into Sunday morning, but also late hours throughout the week	Noted	As above	No further change necessary
Question 2d Intoxicated members of the public behaving antisocially in a concentrated area	Noted	As above	No further change necessary
Question 3c I have my sleep disturbed on a nightly basis by a late night licence holder, and their	Noted	As above	No further change necessary

business is funded by the daily late night drinkers. Question 5c They gather a mass of	Noted	As above	No further
intoxicated people into a fixed area, and this is the most likely time antisocial behaviour will arise, usually during insocial hours		All above	change necessary
Question 6b My main grounds for complaint is directly from one particular takeaway vendor that has zero considerate for fellow residents with staff regularly shouting and making loud noise at very unsocial hours. They actually cause more issues and discomfort for me than the intoxicated members of the public!	Noted	As above	No further change necessary

Despendent 20	Question 2b			
Respondent 28	Late Night Opening Clubs	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	Question 2c			
	After 12midnight	Noted	As above	No further change necessary
	Question 2d			
	People leaving pubs in the town centre to binge drink until late	Noted	As above	No further change necessary
	Question 4b			
	King St through Notts Square - Hall St	Noted	As above	This is not supported by the Police evidence.
Respondent 29	Question 2b			

Mans	sel Street	Noted	This will be taken into account when reviewing the policy.	This is not supported by the Police evidence .The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
Ques	stion 2c			
Bank and r	k Holiday Sunday evening nights	Noted	As above.	No further change necessary
Tooı	stion 2d much alcohol and pubs s open too late	Noted	As above	No further change necessary

Question 3d I am a resident in the area and have had drunks urinating and vomiting in my garden Question 4b	Noted	As above	No further change necessary
I live off of Mansel Street and I have in the past been threatened by a drunk man who came into my garden I am a single women who lives alone it was an awful experience which resulted in me having to call the police.	Noted	As above	The police evidence does not support extending the policy to Mansel Street.
Question 5c The reasons are the same as before as its excess alcohol that is always the problem. The longer the premises is open the more alcohol is consumed leading to problems. The amount of packaging found on	Noted	As above	No further change necessary

	the pavements the morning after is dreadful. Question 6b Late night takeaway only makes people hang around longer adding to the late night noise.	Noted	As above	No further change necessary
Respondent 30	Question 2b Pubs	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	Question 2c Weekends	Noted	As above	No further change necessary
	Question 2d Excessive noise.	Noted	As above	No further change necessary

Que	estion 3c			There is no
spe and	vould be unfair to target ecific businesses/locations displayed would cause a migration of problem not a solution.	Noted	As above	evidence of displacement in Station Road, Llanelli.
Que	estion 4b&4c			
part	I coverage to be fair to all ties concerned and prevent cumnavigation of policy.	Noted	As above	This is not supported by the Police evidence
Que	estion 5c			
plac	ividual drunks tend to be cid but lose control quickly en in a collective.	Noted	As above	No further change necessary
Que	estion 6b			
	ould only be exempt if they not sell alcohol of any kind.	Noted	As above	This is not supported by Police evidence

Respondent 31	Question 2b			
	Outside those premises that service the late night economy	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	Question 2c			
	Between the hours of 10pm and 6am especially at weekends	Noted	As above	No further change necessary
	Question 2d			
	Number of people that make their way to this location to visit the pubs and clubs, late night refreshment premises and to use taxis to leave the area	Noted	As above	No further change necessary
	Question 3c			
	Police statistics will show that there is a significant problem	Noted	As above	The assessment will reflect this.

itle i.e. tle				
	e street of alcohol			
related c	rime and disorder.			
Questio	n 4c			
where the plus the	end of the street is the late night venues are food outlets and this is the taxis wait for the rs.	Noted	As above	The assessment will reflect this.
Questio	n 5c			
related of incidents anti-social	ne number of alcohol crime and disorder s and alcohol related al behaviour on premises.	Noted	As above	The assessment will reflect this.
Questio	n 5d			
for the of add to th street wi	s that remain open late ff sale of alcohol could ne problems within the th people consuming openly in the street.	Noted	As above	The assessment will reflect this.
Questio	n 6b			
	remises that provide t refreshment are a	Noted	As above	The assessment

magnet for persons to visit after			will reflect
leaving licensed premises after			this.
having consumed alcohol.			
These premises will attempt to			
remain open until the last			
customer has been served,			
disorder regularly takes place at			
or near these premises and			
Police Officers have to			
intervene, these incidents go			
unrecorded.			
The Ballian and Madella			The
The Police provided the	Noted	As above	assessment
following evidence in support			will reflect
of their position.			this.
In September 2015 the			
Carmarthenshire Division of the			
Dyfed Powys Police in response			
to Carmarthenshire County			
Council review of Licensing			
Policy made an application for a			
Cumulative Impact Policy for			
Lammas Street Carmarthen.			

This was as a result of a noticeable increase in both alcohol related crime and disorder and anti-social behaviour in the Street since 2013.

The current Licensing Policy was adopted in February 2016 with further consultation to be undertaken regarding the possible adoption of a cumulative impact policy for Lammas Street.

Lammas Street is an existing 'Hot Spot' within the Council Licensing Policy and there have been no major changes apart from the latest statistics, in the document that I previously prepared as evidence to support the request for a Cumulative impact Policy to be adopted for the street.

Since 2015 the number of licensed premises within the street has decreased by one,

there are now 5 pubs, 1 hotel and 1 nightclub. Three premises have the benefit of off sales only and 3 have the benefit of Late Night Refreshment with one of these not trading after 11pm. Also within the street there are both official and unofficial taxi

ranks that operate until there are no more customers left.

The Carmarthenshire Division of Dyfed Powys Police have gathered statistics in relation to alcohol related crime and disorder for Lammas Street between the hours of 10pm and 6am for the periods 01/01/16 until 31/03/18.

During the review period there have been a total of 262 alcohol related crimes recorded between the hours of 10pm and 6am across Carmarthen town, 44% of these crimes (114) were committed in Lammas Street.

Over the last two years there has been a total of 226 reported to have occurred in Lammas Street, 74% of these crimes(167) were committed between the hours of 10pm and 6am with 68% of those crimes being alcohol related(114 out of 167crimes). In addition to the above there were 125 incidents of anti-social behaviour reported and received between the hours of 10pm and 6am in Lammas Street. 46% of those ASB incidents were alcohol related (37).42% of alcohol related public order incidents and 82% of alcohol related violence against the person in Carmarthen town over the last two years were committed in Lammas Street. Of the 114 alcohol related crimes in Lammas Street during the times and period under

	w they can be further en down.	
Viole	nce against the person	79
Arso	n and Criminal Damage	10
Thef		9
Publi	c Order	8
Drug	Offences	3
Sexu	al Offences	3
Poss	ession of Weapons	1
Robb	ery	1
	can be further broken dov	
	ys of the week and times.	-
	Sunday being the peak or alcohol related crimes	
being	g reported followed by	
Satu	rday, Thursday and	

The peak times when these crimes are reported being from 1am to 4am.

An overview of Alcohol related crime and disorder trends in Lammas Street indicates that there has been no noticeable change in the four year period from 2014.

There has been a decline in alcohol related anti-social behaviour since 2014/15 but that can be attributed to changes in recording practices.

The above information has been taken from Police data which can under estimate the amount of violent crime actually taking place. It is estimated that only a quarter of violent offences resulting in treatment at Accident & Emergency Departments are reported to the Police.

	In conclusion there has been no significant change in the current data provided by the Police systems to that of 2015 when a request was made for a cumulative impact policy to be adopted for Lammas Street.			
Respondent 32	Question 2b Top of Lammas Street	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	Question 2c			
	Weekends and late evening	Noted	As above	No further change
	Question 2d			necessary

Alcohol and drug related	Noted	As above	No further change necessary
Question 3c			
Drunken Brawls, Broken Windows, Urinating in the doorways, Litter and Vomit. Cannabis smoking in public during the day	Noted	As above	No further change necessary
Question 4b			
All especially the top end	Noted	As above	No further change necessary
Question 5c			
Excess alcohol consumption without limit	Noted	As above	No further change necessary
Question 5d			
Selling alcohol to intoxicated customers	Noted	As above	No further change
Question 6b			necessary

	It is encouraging intoxicated people to stay out later than necessary and causing disturbance to residence in the area e.g. Occupants in the flat above xxxxxxxx cannot sleep	Noted	As above	No further change necessary
Respondent 33	Question 2b Outside the clubs and hotels	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.
	Question 2c At night. Question 2d Opening hours too long.	Noted	As above	No further change necessary
	Question 6b	Noted	As above	No further change necessary

sessions and these people then congregate at "takeaways" Note	As above No further change necessary
Respondent 34 Carmarthen Town Council provided the following general evidence in relation to the consultation. Carmarthen Town Council supports the introduction of a Cumulative Impact Policy for Lammas Street, Carmarthen. Members stated that Lammas Street is a renowned hotspot for anti-social behaviour, having recently been described as the busiest street in the Dyfed Powys Police area; this behaviour causes regular problems for the large number of residents of Lammas Street who suffer the consequences of noise and other anti- social behaviour. One member had witnessed the behaviour of people under the	This will be taken into account when reviewing the policy The proposition cumulative impact assessment would only apply to the entire length of Lammas Street.

	on several occasions and had spoken to police officers about this, they stated that Lammas Street was busier for the police than anywhere in Llanelli, the largest town in the Dyfed Powys Police area. The same member had been advised that the local police were implementing a new approach whereby their mobile police station would be regularly deployed during peak			
	demand/incident periods in order to address the problems in Lammas Street.			
Respondent 35	Question 2b Outside takeaways and public houses.	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.

Question 2c weekends and a few days in tweek Question 2d	the	As above	No further change necessary
Noise, urine, sick, food and paper all over the street and pavements	Noted	As above	No further change necessary
Question 3c I live in the top part of Lamma Street, where the takeaways are.	ns Noted	As above	No further change necessary
Question 4c I live in the top part of Lamma Street of which those streets have no effect. Question 5c	ns Noted	As above	No further change necessary

	Fighting starting inside ends up outside, Ask the Police. Question 6b	Noted	As above	No further change necessary
	They are open so late that they draw people from other parts of the town.	Noted	As above	No further change necessary
Respondent 36	This respondent provided the following general evidence in relation to the consultation. Most properties west of Savannahs and Cogan's news agents are residential. These residents have to endure alcohol fuelled misbehaviour for many years. Including drunkenness, violent behaviour, vomiting, sexual behaviour, drug taking and damage to property. At weekends this behaviour continues to 4.45am! With late night licensing hours and takeaways open until 4.am resulting in prolonged noise levels and anti-social behaviour.	Noted	This will be taken into account when reviewing the policy	The proposed cumulative impact assessment would only apply to the entire length of Lammas Street.

I feel that residents have not been supported in dealing with these ongoing issues.	
Preventing other establishments opening until the early hours is fine, but will not resolve the	
existing problems for Lammas Street residents.	

4) SUMMARY - KEY CHANGES TO THE LICENSING POLICY

- As a result of the consultation exercise the Policy has been amended to include a Cumulative Impact Assessment in relation to only Lammas Street, Carmarthen. The evidence obtain indicates that Lammas Street experiences a disproportionally high level of alcohol related crime and disorder compared to the rest of Carmarthen. (Page 21)
- 2. The policy has been updated to reflect changes to the legislation and statutory guidance, including for example the consideration of suspensions or revocations of personal licences by the Licensing Sub Committees. (Page 33)
- 3. The scheme of delegation has been updated to indicate that film classification requests will be delegated to Licensing Sub Committees for consideration in the first instance. (Page 33)

Licensing Act 2003 Review of Licensing Policy Cumulative Impact Policy Lammas Street, Carmarthen - Consultation Document 2018

Part 1 - About You

	Personal licence holder Club premises certificate holder Member of the Public Local business Body representing licence holders / clubs Body/ Person representing members of the Public (Council etc.) Body representing local businesses		·		mmunity
Fo	9 1 14 1 15 1 16 1 17 1 18 1 19 1 20 1 31		34 35 37 38 39 40 44 48		
Part 2					
To what	extent would you agree or disagree with the	ne f	ollowin	g statements:	
	Do you agree that there continues to be a chaviour in Lammas Street, Carmarthen? Strongly Agree		blem w □	rith alcohol rel	Strongly disagree
If you ac	gree, please tell us:				

b) Where is it a problem?					
c) When is it a problem?		_			
d) Why do you think it is a prob	olem?	_			
3. To what extent would you agree (for information on cumulative im guidance published by the Home	pact policie				
A Cumulative Impact Policy is still needed for Lammas Street, Carmarthen	∏ □				
Should the policy apply to the whole length of Lammas Street as shown on the accompanying plan? c)Please provide your reasons are	nd evidence	□ e to suppor	□ t your answ	ers to the	above:
4. Is a Cumulative Impact Police leading to or from Lammas Street □ Strongly Agree □ Agree	reet, Carma ☐ Nei		hlighted st		he plan Strongly Disagree
b)Please specify what part of thos		- 4b - 4	-		
c) Please provide your reasons a required.	na eviaence	e that such	a policy is	or is not	

5. To what extent would you a	Strongly		with the		agree St	ents: rongly sagree
Should the cumulative impact policy apply to premises that wish to sell alcohol for consumption on the premises?	Agree			1		Gagree
Should the cumulative impact policy apply to premises that wish to sell alcohol for consumption off the premises? (Please see paragraph 4(14.34 of the consultation document	1			0		
c) Please outline your reasons premises that wish to sell alcohincidents).					-	
d) Please outline your reasons premises that wish to sell alcohincidents).						
6. Should the cumulative imp		remises)'				
☐ Strongly Agree ☐ Agree		Neither		Disagree		Strongly Disagree

	Please outline your reasons and evidence as to why the cumulative impact policould/should not apply to late night refreshments (e.g. Examples of incidents).
3 - Y	Your Details (optional)
Na	me:
Ad	dress:
Tel	l No:
E-r	mail:
	der certain circumstances, we may wish to contact you to follow-up on your sponse, either to ask for additional comment or to reply to the points you have ra
	you consent to CCC using your details in this way? Yes - I am happy to be contacted No - I do not wish to be contacted

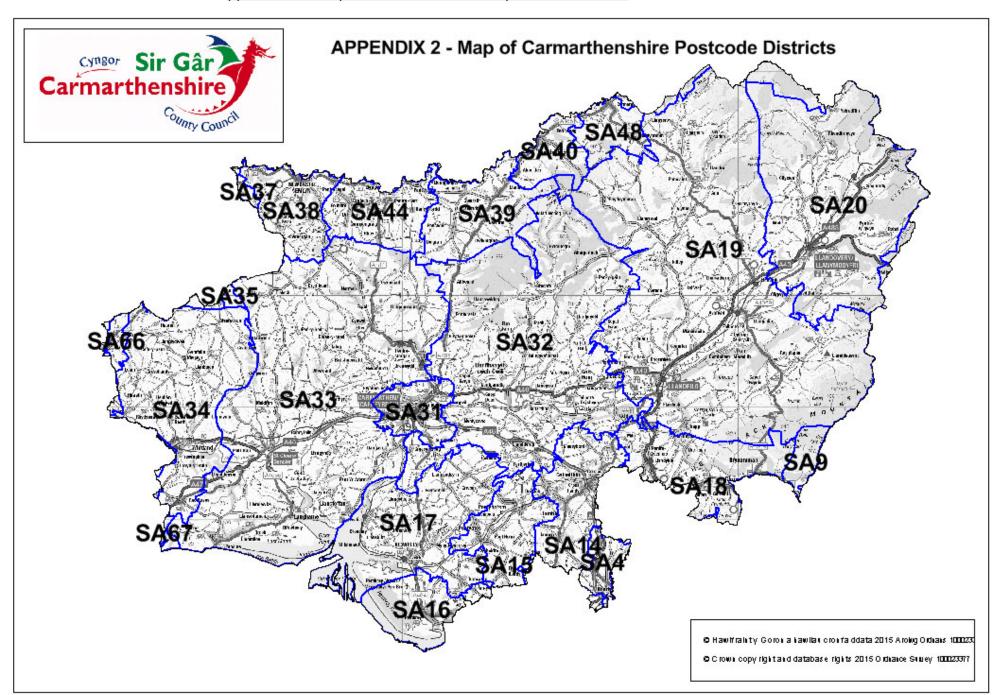
How we will use your information

We are collecting personal data about you on this form to comply with requirements in the Licensing Act 2003 on carrying out consultations.

This personal data will only be used for the purpose of this consultation exercise by the Licensing team and will not be shared with any other Council service or external organisation. When we publish a report on this consultation this will not contain your personal details.

To find out more about how we will use your information, including your Data Protection rights, please contact the Licensing Section on 01267 228717.

Thank you for your response



Appendix C - Lammas Street, Carmarthen Plan

